

Leeds Drug & Alcohol Strategy and Action Plan

Date: 13 February 2024

Report of: Director of Public Health

Report to: Adults, Health and Active Lifestyles Scrutiny Board

Will the decision be open for call in? Yes No

Does the report contain confidential or exempt information? Yes No

Brief summary

- The Adults, Health and Active Lifestyles Scrutiny Board have requested that the Leeds Drug & Alcohol Strategy and Action Plan is presented to them at their 13 February 2024 meeting. This report sets out the current position and some planned processes for refreshing and updating the strategy and action plan. This report seeks views on the DRAFT 2024-7 strategy vision and priorities/outcomes.
- There has been significant positive change since the current 2019 strategy was approved including the publication of the Dame Carol Black review, the publication of the national Drug Plan “From Harm to Hope” and new allocations of new increased funds for drug and alcohol treatment and recovery from the Universal Grant 2021/2 and the Supplemental Substance Misuse Treatment and Recovery Grant (SSMTRG) 2022-2025.
- In June 2022, HM Government issued Guidance to Local Delivery Partners regarding the implementation of “From Harm to Hope”. This guidance set out a series of key actions and timescales which included forming a local combatting drugs partnership and creating a local Drug Strategy and delivery plan. Although Leeds already had a partnership (Leeds Drug & Alcohol Partnership Board) and a Leeds Drug & Alcohol Strategy and Action Plan 2019-2024 ([Leeds Drug Alcohol Strategy Action Plan 2019-2024.pdf](#)) it was appropriate and timely to refresh these arrangements given the national changes. The Board was reconvened and refreshed 2022-23. The current strategy expires in 2024.

Recommendations

- a) That the Board note the national requirement for Leeds to have a drug and alcohol strategy and action plan and note that the existing strategy will expire in 2024 and requires refresh;
- b) That the Board provide comments to shape the city’s strategic priorities and direction on drugs and alcohol, noting that there are no further uplifts to funding announced and therefore this must be achievable within resource.
- c) That the Board provide a view on the proposed approach to refreshing the drug and alcohol strategy and on the DRAFT 2024-7 strategy vision and priorities/outcomes.

What is this report about?

- 1 The Adults, Health and Active Lifestyles Scrutiny Board have requested that the Leeds Drug & Alcohol Strategy and Action Plan is presented to them at their 13 February 2024 meeting. This report sets out the current position and some planned processes for refreshing and updating the strategy and action plan. This report also seeks views on the DRAFT 2024-7 strategy vision and priorities/outcomes.
- 2 In September 2019 the Leeds Drug & Alcohol Strategy and Action Plan ([Leeds Drug Alcohol Strategy Action Plan 2019-2024.pdf](#)) was approved. However, this was then followed by a period of significant disruption arising from the Covid-19 pandemic March 2020-February 2022. During this time the Leeds Drug & Alcohol Partnership Board did not meet, and the focus was on maintaining safe access to treatment and recovery services.
- 3 During this period, there was also positive change with the publication of the Dame Carol Black review, the publication of the national Drug Plan “From Harm to Hope” and new allocations of new increased funds for drug and alcohol treatment and recovery from the Universal Grant 2021/2 and the Supplemental Substance Misuse Treatment and Recovery Grant (SSMTRG) 2022-2025.

Table 1 - National Drug Plan Timeline

February 2019	February 2020	July 2021	December 2021	April 2022	July 2022	May 2023
	Covid-19 pandemic					
Dame Carol Black Independent Review commissioned	Dame Carol Black Review Part 1 published on drug supply & demand	Dame Carol Black Review Part 2 published on prevention, treatment, recovery.	HM Government “From Harm to Hope” 10-year drugs plan published	Supplemental Substance Misuse Treatment & Recovery Grant allocations published	Guidance for local delivery partnerships to implement “From Harm to Hope” published	National Outcomes Framework updated

- 4 In June 2022, HM Government issued Guidance to Local Delivery Partners regarding the implementation of “From Harm to Hope”. This guidance set out a series of key actions and timescales which included forming a local combatting drugs partnership and creating a local Drug Strategy and delivery plan. Although Leeds already had a partnership (Leeds Drug & Alcohol Partnership Board) and a Leeds Drug & Alcohol Strategy and Action Plan 2019-2024, the substantial changes over this period meant it was appropriate and timely to refresh these arrangements.
- 5 The Leeds Drug & Alcohol Partnership Board reconvened in November 2022 and now meets regularly on a quarterly basis, chaired by the Senior Responsible Officer and Director of Public Health, Victoria Eaton.
- 6 The governance structure for drugs and alcohol in Leeds was agreed by the Health and Wellbeing Board (27 September 2022). The Leeds Drug and Alcohol Partnership (LDAP) Board provides strong strategic leadership locally and supports effective partnership working around drugs and alcohol. The LDAP reports to the Leeds Health and Wellbeing Board, Safer Leeds

Executive and Children and Young People Partnership. The Partnership Board also links to the West Yorkshire-wide Combatting Drugs Partnership¹.

- 7 An updated DRAFT Leeds Drug & Alcohol Strategy was developed in November 2022 recognising the new opportunities and “asks” from the national investment. This refreshed draft is now being reviewed by all the sub-groups of the Board: Co-occurring Mental Health Alcohol and Drugs; Children and Young People; Criminal Justice (via Reducing Reoffending Board); Performance and Intelligence; Social Marketing Planning; Healthcare Sub-group.
- 8 Robust local, regional and national governance and monitoring arrangements offer high scrutiny that supplementary substance misuse treatment and recovery grant (SSMTRG) funding is directed towards treatment and recovery only, and that increased funding is leading to improved treatment and recovery outcomes for the people of Leeds. Drug and alcohol progress against national strategic outcomes and spend against national strategic priorities is exceptionally closely monitored and this is linked to the uplift of SSMTRG funding from the Office for Health Improvement and Disparities which is performance related. A National Combating [sic] Drugs Outcome Framework² was published in May 2023 and will be used to monitor and measure local performance. Leeds submits an annual workforce census return which sets out the number of staff employed, demographic information, qualifications, and roles. A progress report was requested by OHID in 2023 in addition to the progress reported to the Health and Wellbeing Board³. This is in addition to local performance monitoring and reporting through the Public Health Programme Board (provider performance), Public Health Governance Group (financial performance), Leeds Drug and Alcohol Partnership Board (strategic overview on outcomes against agreed dashboard). Forward Leeds, our main provider is rated as “Outstanding” overall by the Care Quality Commission⁴. These arrangements are set out to contextualise any additional local scrutiny that the Adults, Health and Active Lifestyles Scrutiny Board may require.

What impact will this proposal have?

- 9 The proposal is to refresh and update the Leeds Drug & Alcohol Strategy and action plan so that the strategic priorities and direction of travel reflect the views of local stakeholders and current needs as well as national priorities. This must be achievable within resource as there have been no further announcements of funding for drugs and alcohol.
 - 10 The Leeds Drug & Alcohol Strategies since 2013 have had the same strategic priorities/outcomes:
 - Prevention (fewer people use drugs)
 - Harm reduction, treatment, and recovery (less harm and more people recover)
 - Safeguarding, Hidden Harm, Intergenerational harms (fewer children, young people, families affected)
 - Crime and disorder (less drug and alcohol related crime and disorder)
- This is shown in the table below (Table 2 – Leeds Drug & Alcohol Strategies 2013-2027).

¹ [Council and democracy \(leeds.gov.uk\)](https://leeds.gov.uk/council-and-democracy)

² [National Combating Drugs Outcomes Framework: supporting metrics and technical guidance \(publishing.service.gov.uk\)](https://publishing.service.gov.uk/national-combating-drugs-outcomes-framework)

³ [Council and democracy \(leeds.gov.uk\)](https://leeds.gov.uk/council-and-democracy)

⁴ [Forward Leeds rated outstanding by national regulator - Forward Leeds](https://www.cqc.gov.uk/forward-leeds)

Strategic partners are now being asked to identify any further strategic priorities, with the important caveat that these must be achievable within resource.

11 One example of a strategic outcome that we have not traditionally included in our Leeds Drug & Alcohol Strategies is an outcome focussed on prevention at a social and commercial determinants of health level rather than at an individual level. Public Health understand drug and alcohol misuse not solely as an individual problem affecting individuals, families, and communities, and not purely as a lifestyle choice, but as an outcome caused by a complex interplay of influences. Where we grow up and the influences that we are exposed to can affect lifelong outcomes. Social determinants of health such as poverty, neighbourhood deprivation, and race inequalities contribute to wider health inequities that shape risky behaviour patterns including increased prevalence of drug and alcohol use. Commercial determinants of health such as saturation of licensed premises or alcohol advertising, and irresponsible retailing such as underage sales can exacerbate risk. The contrast to these negative social and commercial determinants of health is to create healthy places and positive social norms such as visible recovery. What this means in practice is less visible drug and alcohol use in communities so that there is not an expectation that this is a neighbourhood or community where drinking and drug use in public spaces is the norm, less drug and alcohol related litter – cans, glass, needle waste, cannisters, less public facing advertising including the curtilage of shops, fewer licensed premises for alcohol and those that are permitted are responsibly run, urban design for safer spaces. As an Inclusive Recovery City, positive social norms in communities of visible recovery could include drug and alcohol-free social spaces or recovery volunteers at community events. As a Local Authority with regulatory powers, some of this is achievable within resource, and some requires targeted additional resource.

Table 2 – Leeds Drug & Alcohol Strategies 2013-2027

Year	Vision	Strategic priorities
Leeds 2013-16 Drug & Alcohol Strategy and Action plan	Leeds is a city that promotes a responsible attitude to alcohol and where individuals, families and communities affected by the use of drugs and alcohol can reach their potential and lead safer, healthier and happier lives	<ul style="list-style-type: none"> • People choose not to misuse drugs and/or alcohol • More people to recover from drug and alcohol misuse • Fewer children, young people and families are affected by drug and alcohol misuse • Fewer people experience crime and disorder related to the misuse of drugs and alcohol
Leeds 2016-2018 Drug & Alcohol Strategy and Action plan	Not found	<ul style="list-style-type: none"> • People choose not to misuse drugs and/or alcohol • More people to recover from their drug and alcohol misuse and the harms it can cause • Fewer children, young people and families are affected by drug and alcohol misuse • Fewer people experience crime and disorder related to the misuse of drugs and alcohol
Leeds 2019-2024 Drug & Alcohol Strategy and Action plan	Not stated	<ul style="list-style-type: none"> • Fewer people misuse drugs and/or alcohol and where people do use they make better, safer and informed choices • Increase in the proportion of people recovering from drug and/or alcohol misuse • Reduce crime and disorder associated with drug and/or alcohol misuse • Reduce impact of harm from drugs and alcohol on children, young people and families • Addressing specific emerging issues

<p>DRAFT Leeds 2024-2027 Drug & Alcohol Strategy and Action plan</p>	<p>Leeds is a compassionate city that works with individuals, families, and communities to address the harms caused by drug and alcohol use.</p>	<ul style="list-style-type: none"> • Fewer people misuse drugs and/or alcohol, and where people do use they make better, safer, and more informed choices <ul style="list-style-type: none"> <i>Outcome 1.1</i> – Increase awareness of drug and alcohol issues <i>Outcome 1.2</i> – Ensure the availability of high quality harm reduction services <i>Outcome 1.3</i> – Reduce drug and alcohol related death • Increase in the proportion of people recovering from drug and/or alcohol misuse <ul style="list-style-type: none"> <i>Outcome 2.1</i> – Ensure treatment services are effective, high quality and responsive to need <i>Outcome 2.2</i> – Increase the capacity and competency of the workforce <i>Outcome 2.3</i> – Ensure effective pathways and outreach provision is in place to support drug and alcohol users to access the support they need <i>Outcome 2.4</i> – Provide a wide and varied number of options to promote and support recovery • Reduce crime and disorder associated with drug and/or alcohol misuse <ul style="list-style-type: none"> <i>Outcome 3.1</i> – Tackle serious and organised crime, including county lines <i>Outcome 3.2</i> – Reduce offending and antisocial behaviour associated with drug and alcohol use and improve outcomes for offenders <i>Outcome 3.3</i> – Reduce the availability and harm caused by illicit drugs and the inappropriate availability of alcohol • Reduce the impact of harm from drugs and alcohol on children, young people and families <ul style="list-style-type: none"> <i>Outcome 4.1</i> – Ensure children and young people are informed about the potential harms of drugs and alcohol <i>Outcome 4.2</i> - Protect children and young people and prevent harm by supporting parents / carers into effective treatment <i>Outcome 4.3</i> – Protect children and young people - including addressing the impact of drugs and alcohol on Child Sexual Exploitation (CSE)/Child Criminal Exploitation (CCE)/domestic violence and abuse (DVA)/anti-social behaviour (ASB) <i>Outcome 4.4</i> – Ensure children and young people are supported to access services for their drug and/or alcohol use <i>Outcome 4.5</i> – Responding to digital threats and opportunities
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How does this proposal impact the three pillars of the Best City Ambition?

Health and Wellbeing

Inclusive Growth

Zero Carbon

12 The main focus of the Leeds Drug & Alcohol Strategy is health and wellbeing, but this also encompasses community safety and criminal justice.

What consultation and engagement has taken place?

Wards affected: City-wide, all wards

Have ward members been consulted?

Yes

No

13 The proposal is to take the opportunity to review and refresh the Leeds Drug & Alcohol Strategy using the existing governance arrangements of subgroups of the Leeds Drug & Alcohol Partnership Board, the Board itself, Adults, Health and Active Lifestyles Scrutiny Board, Safer Leeds Executive Board, Children and Young People Partnership, the Health and Wellbeing Board, and the West Yorkshire Combatting Drugs Partnership. This allows a range of strategic partners and elected representatives of the City of Leeds to ensure that the Strategy and Action Plan meet the City's priorities, to ensure ownership of the Strategy and Action Plan. Executive Member Cllr Salma Arif has also requested that there is service user and carer consultation on the Draft Strategy and action plan.

What are the resource implications?

14 Leeds has received allocations of new increased funds for drug and alcohol treatment and recovery from the Universal Grant 2021/2 and the Supplemental Substance Misuse Treatment which come with specific grant conditions, one of which is to create a drug and alcohol strategy and action plan. and Recovery Grant (SSMTRG) 2022-2025. No further uplifts to Leeds drug and alcohol funding have been announced, so the strategic priorities going forward must be met within resource.

What are the key risks and how are they being managed?

15 There are no significant risks – there is already a current strategy 2019-2024 and an updated DRAFT which means all governance conditions are met. The proposed refresh gives the city and its strategic partners ownership of the strategic priorities and the direction of travel for Leeds on drug and alcohol issues.

What are the legal implications?

16 There are no legal implications as the grant conditions and guidance are met. This is a timely update as the current Strategy and Action Plan expire in 2024.

Options, timescales and measuring success

What other options were considered?

17 An alternative option is to endorse the refreshed updated strategy and action plan (updated by Leeds City Council officers) without further consultation of strategic boards but the risk to this approach is that the city and its strategic partners will not have ownership of the strategy or the direction of travel for Leeds on drug and alcohol issues, and that key strategic priorities will be missed.

How will success be measured?

18 Success of the strategy and action strategy will be measured through the National Combating Drugs Outcomes Framework for drugs and alcohol⁵ and other bespoke local measures and local data dashboards. Please see appendix 2 for illustrative example of how local Draft strategic outcomes map onto national measures which already exist or are in development, including publicly available information. Progress will be reported to the Leeds Drug & Alcohol Partnership Board which reports to the Health and Wellbeing Board and to Safer Leeds Executive, and Children and Young People Partnership.

What is the timetable and who will be responsible for implementation?

19 The proposed timetable for the refresh of the Leeds Drug & Alcohol Strategy and Action Plan is:

December 2023 to March 2024 Leeds Drug and Alcohol Partnership Board subgroups review and comment on the DRAFT 2024-7 Drug & Alcohol Strategy and Action Plan.

February 2024 – Adults, Health and Active Lifestyles Scrutiny Board review and comment on the DRAFT 2024-7 Drug & Alcohol Strategy and Action Plan.

March 2024 – Leeds Drug & Alcohol Partnership Board 1-hour discussion tabled to review the comments from the consultation and produce a final DRAFT for further consultation with Safer Leeds Executive, Children and Young People Partnership, Health and Wellbeing Board, and West Yorkshire Combatting Drugs Partnership.

Summer 2024 – submission for consultation and approval to relevant boards

Victoria Eaton is Senior Responsible Officer for drugs and alcohol in Leeds.

Appendices

- Appendix 1a - Draft Leeds Drug & Alcohol Strategy and Action Plan 2024 - 2027
- Appendix 1b - Draft Leeds Drug & Alcohol Strategy Action Plan 2024 – 2027
- Appendix 2 - Alignment of Strategic Outcomes to National Outcome Measures and publicly available datasets.

Please note that these are live documents under current consultation and are therefore subject to change.

Background papers

- [Drugs strategy national outcomes framework - GOV.UK \(www.gov.uk\)](https://www.gov.uk)
- [From harm to hope: A 10-year drugs plan to cut crime and save lives - GOV.UK \(www.gov.uk\)](https://www.gov.uk)

⁵ [Drugs strategy national outcomes framework - GOV.UK \(www.gov.uk\)](https://www.gov.uk)

Leeds

Drug and Alcohol Strategy and Action Plan

2024 - 2027

Leeds is a compassionate city that works with individuals, families, and communities to address the harms caused by drug and alcohol use.

Our vision supports the wider vision for Leeds - that, by 2030, Leeds will be locally and nationally recognised as the best city in the UK - driving forward change by working effectively with our partners, stakeholders, and service users.

This document describes our plans for addressing the harms caused by drug and alcohol use in Leeds. Informed by the ambitions and challenges of the Government's latest Drug and Alcohol Strategies, as well as our local ambitions to deliver the Safer Leeds Community Safety Strategy, the Leeds Health and Wellbeing Strategy, Best Council Plan and The Leeds Health and Care Plan, we have worked collaboratively to agree our vision, and the priorities and actions to achieve agreed outcomes.

The success of this strategy will also contribute to achieving our City Priorities including ensuring that Leeds is the best city for Health and Wellbeing, a Child-Friendly City and contributes to Safe, Strong Communities.

Our strategy and action plan covers children, young people and adults and takes account of an individual's life course.

Why have a Drug and Alcohol Strategy?

Drug and alcohol use affects a large number of people - not just those who use drugs and alcohol but also their families, loved ones, carers, wider communities, services and businesses.

The consequences of drug and alcohol use for people and society are wide ranging and can be long lasting. Our vision is that Leeds is a compassionate city that works with individuals, families and communities affected by drug and alcohol use to help them to make better and more informed choices, and lead healthier, safer, and happier lives. An important element of the strategy is around minimising drug and alcohol misuse, to reduce harm and prevent associated problems from escalating.

In December 2021, the Government published a major independent review of drug misuse¹. It considered a wide range of issues, including the system of support and enforcement around drug misuse, identifying a range of strategies and targets aimed at tackling drug harms. The review prioritises:

- Breaking drug supply chains, so that law enforcement agencies can target and prevent the drug related causes of crime effectively, reducing the associated violent crime, exploitation of people, and other associated crime.
- Delivering a world-class treatment and recovery system which provides those experiencing, or at risk of experiencing, drug and alcohol issues the treatment and support they need to achieve long-term recovery; including support to achieve more stable life outcomes for those experiencing multiple disadvantages.
- Achieving a shift in the demand for recreational drugs by creating a generational shift in the demand for drugs which encourages adults to change their behaviours and prevents young people from starting to take drugs.

The Review recognises that local government and its delivery partners are best placed to establish local priorities and devise ways of working to address these challenges quickly and effectively. It supports collaboration between partners such as local authorities, housing groups and criminal justice agencies at national and local levels, to identify and deliver best practice in relation to these priorities. New investment will empower and resource local partners to deliver results. In Leeds we have created a new multi-agency partnership to ensure the delivery of comprehensive treatment and recovery programmes, alongside effective enforcement and ambitious prevention to reduce drug and alcohol use for the long term. The partnership will deliver on new nationally set standards and outcomes, providing structure and oversight, and directing resources to ensure consistently high-quality services.

¹ From Harm to Hope: A 10-year drugs plan to cut crime and save lives. HM Government, 2021

How are we going to achieve the vision?

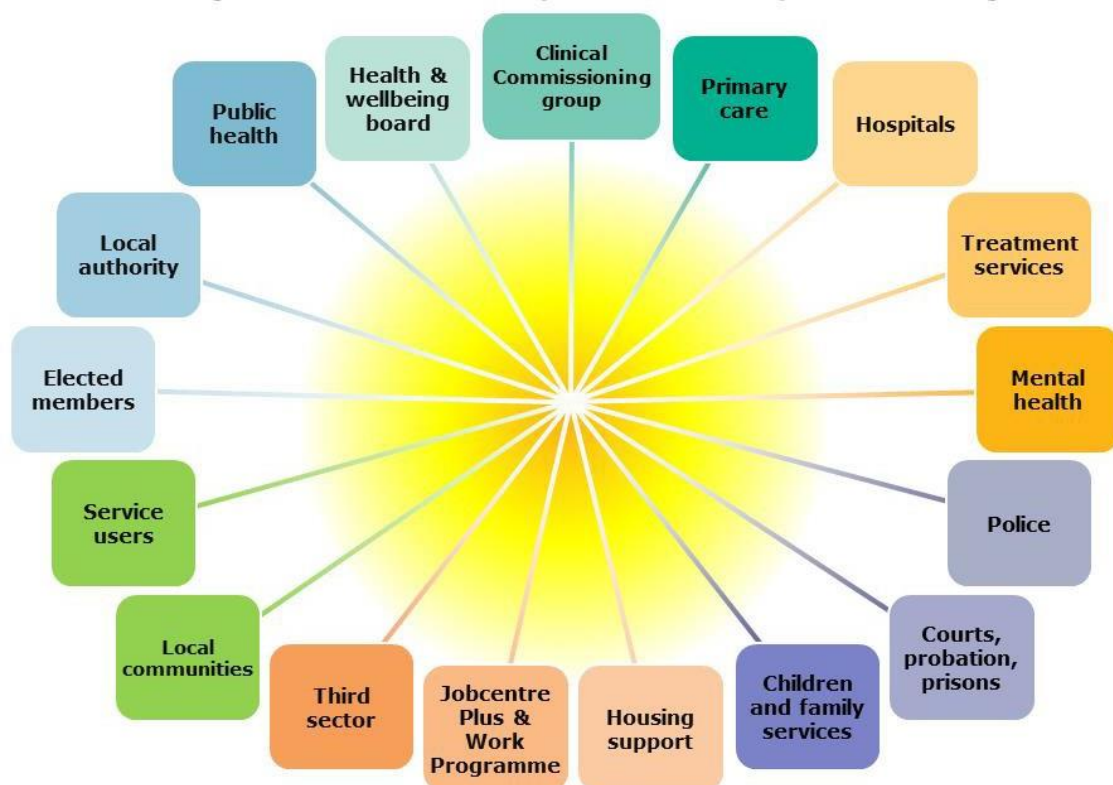
- Whilst the aim is to prevent or reduce drug and alcohol misuse, it is recognised that some people are unable or unwilling to stop using drugs and/or alcohol. Therefore, a harm reduction approach will also be taken, which aims to reduce the harms associated with the use of drugs and alcohol. This very much fits with the ambition to be a compassionate city.
- The Leeds Drug and Alcohol Strategy and Action Plan feeds into the Leeds Best Council Plan. Therefore, it impacts on, and is influenced by, a number of different Council strategies and plans including, but not limited to:
 - Leeds Health and Wellbeing Strategy
 - Leeds Health and Care Plan
 - Leeds Safer Stronger Communities Plan
 - Leeds Reducing Reoffending Strategy
 - Leeds Inclusive Growth Strategy
 - Leeds Housing Strategy
 - Leeds Mental Health Strategy
 - Leeds Children and Young People's Plan
 - Leeds Best Start Plan
 - Future in Mind: Leeds (a strategy to improve the social, emotional, mental health and wellbeing of children and young people aged 0-25 years)
 - Leeds Maternity Strategy
 - Leeds City Council Equality Improvement Priorities
 - Leeds Better Lives Strategy
 - West Yorkshire and Harrogate Health and Care Partnership Plan.
- An effective governance framework has been developed to monitor the drug and alcohol strategy and deliver the accompanying action plan.
- We acknowledge the importance of close working with NHS partners to deliver this strategy and reflect the NHS Forward Plan, which encourages the NHS to do more around the prevention agenda. We will also engage with Primary Care Networks and Local Care Partnerships across the city to ensure that primary care play their part.
- The importance of our third sector partners who contribute to the drug and alcohol agenda is recognised and highly valued; ensuring partnership working is effective, developing a shared citywide approach to addressing the challenges caused by drug and alcohol misuse, resulting in services that are better integrated, including mental and physical health, criminal justice, housing, and employment and skills.
- We recognise the importance of staying connected to enforcement agencies and their work to ensure a coherent and cohesive approach, and will develop appropriate partnerships with West Yorkshire Police, the Ministry for Justice, the Crown Prosecution Service and the Home Office.
- We recognise the work being done across West Yorkshire and the wider region and how

what we do in Leeds fits into this, as well as where we can work collaboratively with partners in other areas. In addition, the priorities outlined within the West Yorkshire and Harrogate Health and Care Partnership Plan align well with the drug and alcohol agenda and this provides a valuable platform for partnership building.

In order to deliver this strategy, we will ensure that we:

- Work in partnership and co-produce with service users
- Work with vulnerable people, including families and those who are not currently accessing services, to direct help to those who need it most to better understand and meet their needs
- Use the best available evidence, data, and intelligence to inform citywide decisions on drug and alcohol use and ensure resources are allocated effectively
- Review the action plan annually to take stock of what we have achieved and review and set actions for the following year(s)
- Work restoratively, using a 'Think Family' approach and to remain alert to current and emerging safeguarding issues
- Are aware of new and emerging issues and establish mechanisms to be able to respond quickly and effectively
- Respond to any recommendations relating to drugs and alcohol made in the Director of Public Health's annual report
- Encourage innovation and the use of new technologies
- Seek additional funding opportunities through business, private enterprise, and academia to support the drug and alcohol agenda

Drug and alcohol partnership working

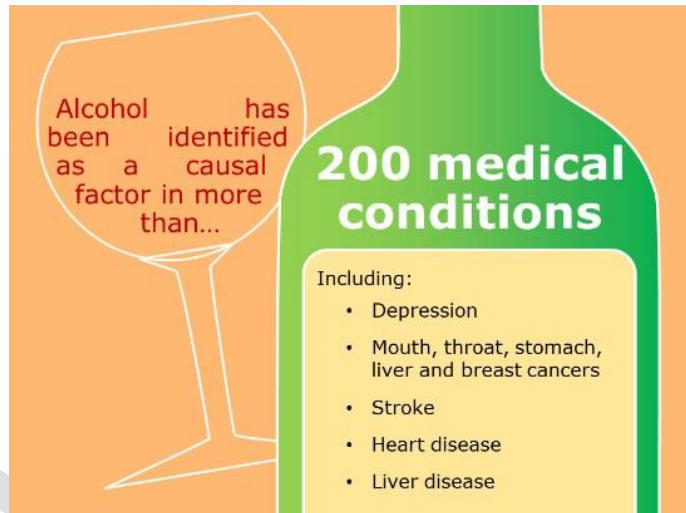


What are we going to do?

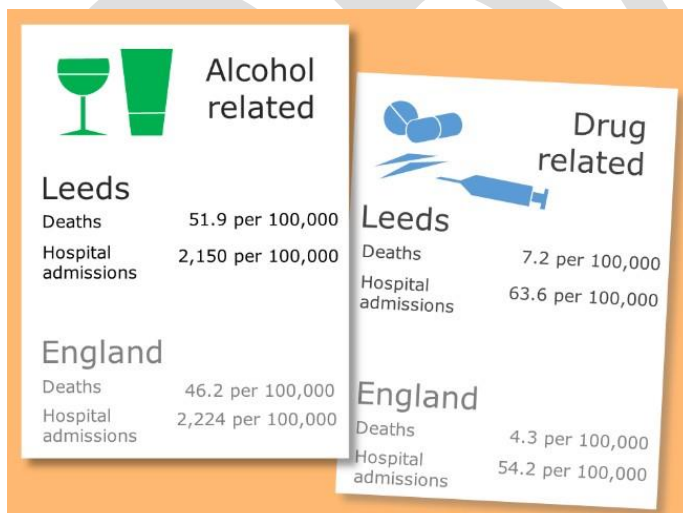
We have set out 4 key outcomes supported by an action plan:

1. Fewer people misuse drugs and/or alcohol, and where people do use they make better, safer, and more informed choices

Misuse of drugs and alcohol limits opportunities for people and communities to lead fulfilling lives. We will ensure people understand the potential harms of drugs and alcohol, and that they have the knowledge and options available to them to make better, safer, and more informed choices. We will work to ensure that we 'Think Family' and are better able to identify and support vulnerable individuals and families affected by drug or alcohol use. We will ensure we recognise and act on key points where people are considered most vulnerable, such as people leaving custody. We will do this by focussing on the following sub-outcomes.



Medical conditions where alcohol has been identified as a causal factor (Public Health England, 2018)



Outcome 1.1 – Increase awareness of drug and alcohol issues

Outcome 1.2 – Ensure the availability of high quality harm reduction services

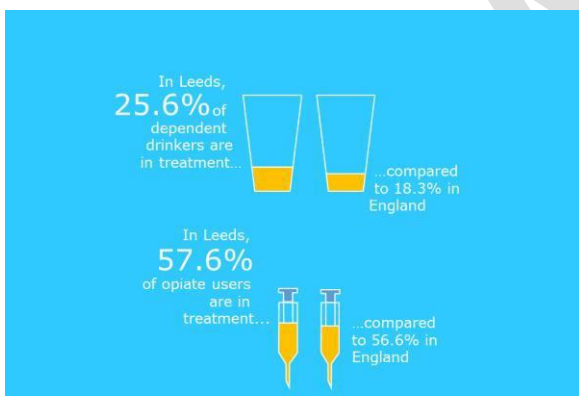
Outcome 1.3 – Reduce drug and alcohol related death

2. Increase in the proportion of people recovering from drug and/or alcohol misuse

Drug and alcohol treatment is effective in improving health and saving lives. We will ensure services continuously improve and are informed by, and responsive to, the wishes and needs of those who misuse drugs and alcohol. We will provide clear and easy routes into treatment and services that support recovery and address complex individual needs, including mental and physical health, housing, and employment and skills. We will prioritise vulnerable groups for treatment including people who are homeless, rough sleeping, sex working, leaving prison, and parents and families who may need more support and flexibility to access services. We will do this by focussing on the following sub outcomes:



Social return on investment of drug and alcohol treatment (Public Health England, 2018)



Outcome 2.1 – Ensure treatment services are effective, high quality and responsive to need

Outcome 2.2 – Increase the capacity and competency of the workforce

Outcome 2.3 – Ensure effective pathways and outreach provision is in place to support drug and alcohol users to access the support they need

Outcome 2.4 – Provide a wide and varied number of options to promote and support recovery

3. Reduce crime and disorder associated with drug and/or alcohol misuse

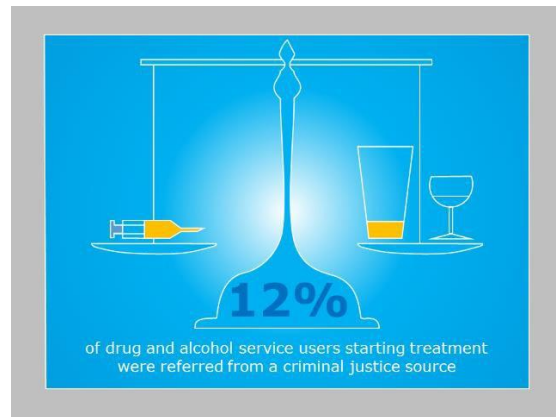
A significant amount of crime in the city is linked to drug and alcohol use, either through people committing crime to fund drug and alcohol use, or through behaviours associated with the use of drugs and alcohol, e.g. street drinking and drug use. Leeds has three prisons within its boundary and a women's feeder prison just outside. We will work with prisons, police, and probation to ensure offenders with drug and alcohol misuse issues have clear routes into services and opportunities for effective rehabilitation.

Working with partner agencies, we will influence the night-time economy to reduce drug and alcohol harm. We will also work with criminal justice agencies to disrupt and reduce the impact of organised crime groups and reduce the availability of drugs and the inappropriate use of alcohol.

We will ensure that we protect children and young people from being exploited by addressing the impact of drugs and alcohol on Child Sexual Exploitation (CSE)/Child Criminal Exploitation (CCE) including across county lines. We will also improve our understanding of links between youth violence and drugs and alcohol and develop our responses accordingly.

With well evidenced links to drug and alcohol use, domestic violence and abuse is a priority for us. We will ensure that these links are embedded within the actionplan.

We will do this by focussing on the following sub outcomes:



Percentage of drug and alcohol service users starting treatment who were referred from a criminal justice source (Public Health England, 2019)



Percentage of known organised crime groups who are associated with illicit drug supply, in Leeds (Leeds City Council, 2019)

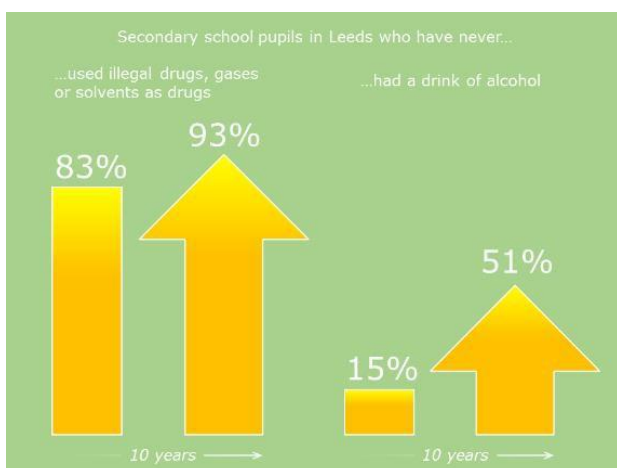
Outcome 3.1 – Tackle serious and organised crime, including county lines

3.2 – Reduce offending and antisocial behaviour associated with drug and alcohol use and improve outcomes for offenders

Outcome 3.3 – Reduce the availability and harm caused by illicit drugs and the inappropriate availability of alcohol

4. Reduce the impact of harm from drugs and alcohol on children, young people and families

Leeds wants to be the best city for children and young people to grow up in. We want to ensure that we protect children and young people from the harmful effects of drug and alcohol use by themselves or by those around them, and aim to achieve this through an effective prevention and treatment approach that is bespoke to children's and young people's needs. We recognise that a number of children and young people have had adverse childhood experiences (ACEs), caused by parental/carer drug and/or alcohol use and we aim to reduce this number by supporting their parents and carers to address this. We will do this by focussing on the following sub outcomes:



Percentage of secondary school pupils in Leeds who have never used illegal drugs, gases or solvents as drugs, or had a drink of alcohol – 2017/18 compared to 2007/08 (Leeds City Council, 2018)

Outcome 4.1 – Ensure children and young people are informed about the potential harms of drugs and alcohol

Outcome 4.2 Protect children and young people and prevent harm by supporting parents / carers into effective treatment

Outcome 4.3 – Protect children and young people - including addressing the impact of drugs and alcohol on Child Sexual Exploitation (CSE)/Child Criminal Exploitation (CCE)/domestic violence and abuse (DVA)/anti-social behaviour (ASB)

Outcome 4.4 – Ensure children and young people are supported to access services for their drug and/or alcohol use

Outcome 4.5 – Responding to digital threats and opportunities

How will we check on progress?

The Drug and Alcohol Partnership is a collaboration between key agencies including Public Health, Safer Leeds, the NHS, Police, Prisons, Probation, Children's Services and the third sector. The Partnership has developed the strategy and action plan in consultation with a wide range of partners, providers and service users. This Partnership will set key performance indicators and oversee and drive the delivery of the action plan.

Members of the Partnership will be responsible for different areas of the action plan and will be accountable to the Partnership for the delivery of that area.

A regular update will be provided to the Partnership on the progress of the action plan, against key performance indicators, which will be refreshed at regular intervals by the Partnership.

The Partnership will report on the progress towards achieving strategic outcomes to the Health and Wellbeing Board. Progress on priorities to reduce the impact of drugs and alcohol on crime and disorder will also be reported to the Safer Leeds Executive. Progress on priorities for children and young people will be reported to the Children and Families Trust Board.

Updated Drug and Alcohol Action Plan

Outcome 1 – fewer people misuse drugs and / or alcohol and where people do use they make better, safer and informed choices

Outcome 1.1 – Increase awareness of drug and alcohol issues

Plan, develop and deliver campaigns and promotional material/activity that are effective and responsive to need and changes in drug and alcohol use, including: <ul style="list-style-type: none"> • Annual (including national) campaigns • Seasonal campaigns • Campaigns targeted at specific populations • Ad hoc campaigns and promotional material/activity. 	Ongoing	Leeds Drug and Alcohol Social Marketing Planning Group (S-MAP)/ Reading and Leeds Festival Advice and Campaigns Team (FACT)
Promote prevention and harm reduction, through public engagement activities/ events.	Ongoing	Forward Leeds
Utilise local and national media (including radio and television) to raise awareness of the risks of drug and alcohol use, and services available to help anyone in Leeds who needs them.	Ongoing	Forward Leeds/ Leeds City Council
Ensure Leeds City Council’s advertising and sponsorship policy supports the aims of the Leeds Drug and Alcohol Strategy.	2024/25	Leeds City Council
Develop and deliver drug and alcohol training (including study days and e-learning packages) for hospital staff.	2024/25	LTHT
Improve hospital patient information on drugs and alcohol, including reduce harm and support.	2024/25	LTHT
Proactively promote drug and alcohol services, and the treatment options available, to the public and partner organisations/ services.	Ongoing	Forward Leeds/ Leeds City Council

Outcome 1.2 – Ensure the availability of high quality harm reduction services

Ensure everyone who works with those with drug and/or alcohol issues are trained in harm reduction approaches, including the delivery of Identification and Brief Advice.	Ongoing	Forward Leeds/ LTHT/ GP practices
Ensure inpatients are assessed/screened for alcohol and drug use on attendance/admission to hospital.	2024/25	LTHT
Give Brief Advice to anyone who drinks alcohol at, or above, the ‘increasing risk’ level on the Alcohol Use Disorders Identification Test (AUDIT).	Ongoing	Forward Leeds/ LTHT/ GP practices

Continue to increase workforce capacity within the commissioned drug and alcohol service's Harm Reduction and Social Support (HRSS) Team.	Ongoing	Forward Leeds
Promote the city's needle exchange services to those who use drugs and encourage them to use them.	Ongoing	Forward Leeds
Enhance needle and syringe programmes (including more use of low dead space syringes), in specialist, as well as pharmacy-based, services.	Ongoing	Forward Leeds
Ensure the commissioned drug and alcohol service works with pharmacy-based needle exchange services to ensure they are responsive to the needs of those who use drugs.	Ongoing	Forward Leeds
Promote the use of Audit C and Audit screenings in primary care.	2024/25	Leeds City Council/ GP practices
Further develop the Leeds Liver Project to increase the number of people screened for alcohol-related liver disease.	Ongoing	Forward Leeds/ LTHT/ Leeds City Council
Engage with primary, secondary and community care around the issue of over prescribing, and addiction to, medicines (including over-the-counter).	2024/25	Forward Leeds/ Leeds City Council
Enhance drug and alcohol outreach and engagement with those who need it, including: <ul style="list-style-type: none"> • people experiencing rough sleeping and homelessness • sex workers • people with disabilities • older people • drug and alcohol users not in contact with treatment. 	2024/25	Forward Leeds
Use the Leeds Alcohol Licensing Data Matrix to inform alcohol licensing decisions and update the tool annually.	Ongoing	Leeds City Council
Ensure the commissioned drug and alcohol service and relevant Leeds City Council Teams work together to remove and dispose of drug-related litter.	Ongoing	Forward Leeds/ Leeds City Council

Outcome 1.3 – Reduce drug and alcohol related deaths

Raise awareness of the risks associated with drug and alcohol use.	Ongoing	Forward Leeds/ Leeds Drug and Alcohol Social Marketing
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		Planning Group (S-MAP)
Expand the distribution of naloxone kits and training to staff in the commissioned drug and alcohol service and other services used by people who use drugs, providing replacement kits and refresher training to anyone who needs them.	Ongoing	Forward Leeds
Introduce naloxone into the police, training all appropriate police officers, in Leeds, in overdose awareness and naloxone administration, and provide replacement kits and refresher training to anyone who needs them.	2024/25	West Yorkshire Police
Raise awareness of naloxone and its use in preventing drug related deaths.	2024/25	Probation Service
Train probation staff (on a voluntary basis) in harm reduction awareness and the use of naloxone.	2024/25	Probation Service
Improve drug and alcohol related death surveillance, systems and review processes.	2024/25	Leeds City Council
Use the Leeds Drug Alert System (LDAS) to issue city-wide alerts, when appropriate, and ensure the Professional Information Network (PIN) is updated quarterly.	Ongoing	Leeds City Council/ Forward Leeds

Outcome 2 – Increase the proportion of people recovering from drug and / or alcohol misuse

Outcome 2.1 – Ensure treatment services are effective, high quality and responsive to need

Utilise increase in local authority drug and alcohol public health and commissioning capacity and expertise.	2024/25	Leeds City Council
Expand service user involvement and co-production, and integrate experts by experience, across both drug and alcohol treatment and recovery.	Ongoing	Forward Leeds
Continue to deliver high quality psychosocial interventions and evidence-based programmes delivered to those with drug and/or alcohol issues.	Ongoing	Forward Leeds
Improve the quality, and increase the range, of pharmacological intervention delivered to those with drug and/or alcohol issues, as well as clinical capacity, capability, and expertise.	Ongoing	Forward Leeds
Run the Improving Hospital Opioid Substitution Therapy (iHOST) project in hospitals and support iHOST champions.	2024/25	LTHT

Improve the quality of drug and alcohol key working/case management, by reducing caseload sizes and implementing caseload segmentation approaches.	2024/25	Forward Leeds
Develop targeted treatment for priority or vulnerable groups, including underserved ethnic groups, women/girls, LGBT+ communities, and people engaged in chemsex.	Ongoing	Forward Leeds
Increase the number of inpatient detoxification placements, to meet increasing demand, following community treatment expansion, by utilising the dedicated in-patient detoxification grant and multi-area local authority commissioning consortia.	Ongoing	In-patient detoxification grant commissioning consortia
Expand coverage of Buvidal as a treatment option.	2024/25	Forward Leeds
Continue to identify, test and treat those at risk of having Hepatitis C (contributing to the national Government ambition to eradicate Hepatitis C), as well as other viruses, including Hepatitis B, HIV.	Ongoing	Forward Leeds/LTHT
Improve physical health care, assessments and onward referral for those in drug and alcohol treatment, including respiratory, sexual, palliative, liver and dental health.	2024/25	Forward Leeds
Work in partnership with the locally commissioned alcohol detox and rehab service on plans to increase bed spaces.	2024/25	Leeds City Council/ St Anne's
Engage with, and include, carers in the treatment of those with drug and alcohol issues, as well as support them in their own right	Ongoing	Forward Leeds/ Carers Leeds/ Leeds Young Carers Support Service
Use the findings from the COVID-19 DASE project to inform future service provision and delivery.	2024/25	Leeds City Council/ Forward Leeds
Use the findings from the 'Exploring communities of belonging around drink' research, to inform future service provision and delivery.	2024/25	Leeds City Council/ Forward Leeds
Explore the feasibility of providing medically managed hospital-based alcohol detox.	2024/25	LHTH/ Leeds City Council
Explore the feasibility of the drug and alcohol service having a full digital service offer.	2024/25	Forward Leeds
Form a research group, across the north of England, to build capability and capacity for doing research into alcohol-related liver disease, and design and deliver high quality, methodologically innovative research studies in this area.	2024/25	LHTH

Develop a dual diagnosis work plan that addresses the needs of those with coexisting drug and/or alcohol with mental health issues.	2024/25	Dual Diagnosis Strategy Group

Outcome 2.2 – Increase the capacity and competency of the workforce

Increase treatment capacity in the commissioned drug and alcohol service.	Ongoing	Forward Leeds
Expand the commissioned drug and alcohol service’s Co-Occurring Mental Health, Alcohol and Drug (COMHAD) team, in order to address increasing need.	2024/25	Forward Leeds
The commissioned drug and alcohol service to continue to explore solutions to the challenge of staff recruitment and retention, including recruitment events, international recruitment, apprenticeships, nurse preceptorship scheme, career pathway training approach, and pathways for people with no sector experience/who have lived experience.	Ongoing	Forward Leeds
Increase and enhance clinical supervision, training and development support given to staff in the commissioned drug and alcohol service.	Ongoing	Forward Leeds
Ensure the commissioned drug and alcohol service is aware of, and utilises, development opportunities that support workforce development, for staff at all levels, such as Health Education England’s new apprenticeships, and in line with new national occupational standards.	Ongoing	Forward Leeds/ Leeds City Council
Increase knowledge of drug and alcohol use, and associate issues/risks (including ‘adverse childhood experiences’ and ‘trauma informed practice’) in the wider health and social care workforce.	Ongoing	Forward Leeds/ LTHT/ Leeds City Council

Outcome 2.3 – Ensure effective pathways and outreach provision is in place to support drug and alcohol users to access the support they need

Consider a referral to specialist drug and alcohol treatment for anyone who drinks at the ‘possible dependent’ level on the Alcohol Use Disorders Identification Test (AUDIT).	Ongoing	GP practices/ LTHT
Develop pathways into, and out of, specialist drug and alcohol treatment, to respond to co-morbidities and complex needs, including co-occurring mental health issues and liver disease.	Ongoing	Forward Leeds/ LTHT/ GP practices

Ensure anyone at risk of liver fibrosis, as a result of harmful alcohol use, is offered testing (including FibroScanning), with onward referral as appropriate.	Ongoing	Forward Leeds/ LTHT/ GP practices
Ensure anyone with issues relating to prescribed or over the counter medication(s) is referred into the drug treatment service's specialist team.	Ongoing	GP practices/ LTHT/ Forward Leeds
Support people with drug and/or alcohol issues, who are (or are at risk of becoming) homeless into drug and alcohol treatment services, through the Rough Sleeper Drug and Alcohol Treatment Grant.	Ongoing	Forward Leeds
Continue to run the High Impact, High Dependency Problem Street Drinking Pilot.	2024/25	Leeds City Council
Explore enhanced outreach/service delivery, in areas of greatest economic and health need.	2024/25	Forward Leeds

Outcome 2.4 – Provide a wide and varied number of options to promote and support recovery

Promote visible recovery at all stages of drug and alcohol treatment and recovery e.g. through peer mentors, as well as events such as the annual graduation ceremonies for those completing drug and alcohol treatment programmes.	Ongoing	Forward Leeds
Develop and expand the recovery community, by utilising the 5 WAYS Recovery Academy, to sustain long-term recovery, increase the visibility of recovery, and support social integration, including: <ul style="list-style-type: none"> • peer-based recovery support services • recovery community centres • recovery support services in educational settings • facilitating access to mutual aid • recovery housing • long-term recovery management, such as recovery check-ups. 	Ongoing	Forward Leeds
Continue running peer-led support groups, as well as closed access sessions for specific populations.	Ongoing	Forward Leeds
Develop strong links with local partners in priority geographical areas, or those providing services to priority groups, identifying existing community assets and working with them to develop opportunities to support service users to maintain behaviour change.	2024/25	Forward Leeds
Provide a wide range of accredited and non-accredited courses for those in recovery.	Ongoing	Forward Leeds

Where appropriate, ensure hospital inpatients are signposted to drug and alcohol mutual aid group meetings (Narcotics Anonymous, Alcoholics Anonymous and/or Smart Recovery).	2024/25	LTHT
Support those with drug and/or alcohol issues into sustained employment, through the Individual Placement and Support Employment Programme grant.	Ongoing	Forward Leeds
Continue to run Recovery Wrx roadshows across West Yorkshire.	Ongoing	Forward Leeds
Maintain and update a refreshed version of the Recovery Wrx website.	Ongoing	Forward Leeds

Outcome 3 – Reduce crime and disorder associated with drug and/or alcohol misuse

Outcome 3.1 – Tackle serious and organised crime, including county lines

Target high risk, high harm drug and alcohol related Organised Crime Groups (OCG) with police disruption tactics and review these tactics with partners.	Ongoing	West Yorkshire Police
Increase frontline police officers' knowledge of their role in tackling serious organised crime.	Ongoing	West Yorkshire Police
Explore coproduction with grassroots community organisations to build resilience and deliver diversionary activity from county lines.	2024/25	Leeds City Council
Identify and map county lines threats, in order utilise local, regional and national resources, effectively	Ongoing	West Yorkshire Police
Run county lines intensification weeks (twice yearly), to increase police officer's knowledge of this and related issues	Ongoing	West Yorkshire Police
Utilise multi-agency training to raise awareness and identification of, as well as opportunities to tackle, county lines using a range of policing and partner (e.g. housing, etc.) powers.	Ongoing	West Yorkshire Police/ Leeds City Council
Target perpetrators of cuckooing, identify properties used for cuckooing, and support victims by e.g. securing their property, finding alternative accommodation and, where appropriate, referral into specialist treatment.	Ongoing	West Yorkshire Police/ Leeds City Council/ housing providers
Raise awareness of the issue of cuckooing.	Ongoing	Leeds City Council/ West Yorkshire Police

Use Neighbourhood Policing teams to gather intelligence on drug dealing, production and supply, and use appropriate enforcement action, including the use of search powers on individuals and premises.	Ongoing	West Yorkshire Police
Increase the reporting of intelligence related to drug issues to the police, via the partner intel sharing portal and review its use.	Ongoing	West Yorkshire Police
Local, regional and national criminal justice agencies to work together to identify and recover proceeds of crime relating to drug dealing.	Ongoing	West Yorkshire Police

Outcome 3.2 – Reduce offending and antisocial behaviour associated with drug and alcohol use and improve outcomes for offenders

Enhance the commissioned drug and alcohol treatment and Integrated Offender Management service’s criminal justice work, to improve partnership working across criminal justice agencies/ settings.	2024/25	Forward Leeds/ Integrated Offender Management service
Increase drug testing in police custody for trigger offences and, following a positive test result, cell interventions and onward referral to specialist drug and alcohol treatment, where required.	2024/25	West Yorkshire Police
Explore the feasibility of extending the list of trigger offences for drug testing on arrest.	2024/25	West Yorkshire Police
Introduce drug testing for those on DRRs.	2024/25	Probation Service
Increase the number of community service treatment requirements, particularly DRRs (by 20%)/ATRs, and support improved compliance with court mandated orders.	2024/25	Courts/ Probation Service/ Forward Leeds
Improve the courts awareness of sentencing options (e.g. DRRs/ATRs) and their application, including training to court-based Probation Workers.	Ongoing	Courts/ Probation Service/ Forward Leeds
Introduce a drug and alcohol probation court screening tool.	2024/25	Probation Service
Support the role of Reconnect, for those leaving prison and returning into the community.	2024/25	Probation Service
Improve continuity of care for those with drug and alcohol issues going into, and coming out of, prison, as well as those on community orders.	Ongoing	Prisons/ Probation Service/ Forward Leeds
Continue use an incentivised drug-free living wing in prison.	Ongoing	HMP Leeds

Where antisocial behaviour and drug or alcohol use is identified, and where appropriate and consent is given, a referral to specialist drug and alcohol treatment is made.	Ongoing	West Yorkshire Police
Increase knowledge of drug and alcohol use, and associate issues, amongst those working in criminal justice/ community safety.	2024/25	Criminal justice/ community safety partners
Review policies on conditional cautions for those found in possession of drugs e.g. cannabis, SCRAs.	2024/25	West Yorkshire Police
Increase Evidential Drug Identification Testing (EDIT) to confirm substances seized and issue drug alerts, where needed.	Ongoing	West Yorkshire Police
Ensure those who work in criminal justice agencies are up-to-date on national changes in policy and reporting, in relation to drugs.	Ongoing	Criminal Justice Agencies
Review drug flagging, in crime recording practices, in order to improve intelligence and identify those using substances at the time of an offence.	Ongoing	West Yorkshire Police
All incidents of domestic abuse to receive a bespoke risk assessment, in collaboration with partners, with appropriate onward action, including referral into specialist drug and alcohol services, where required.	Ongoing	West Yorkshire Police
Provide additional drug and alcohol training to safeguarding police officers who respond to domestic violence and abuse, in order to respond to the needs of both victims and perpetrators.	2024/25	West Yorkshire Police
Explore adding domestic violence and abuse to the list of trigger offences for drug testing on arrest.	2024/25	West Yorkshire Police

Outcome 3.3 – Reduce the availability and harm caused by illicit drugs and the inappropriate availability of alcohol

Continue to undertake licensing compliance visits.	Ongoing	Leeds City Council
Deliver drug and alcohol training to staff working in licenced premises.	Ongoing	Forward Leeds
Support the work of the Purple Flag Working Group and contribute to actions around the night-time economy.	Ongoing	Leeds City Council
Run policing operations and projects focusing on the harms of drug use e.g. Jemlock, Capital, Spotlight.	Ongoing	West Yorkshire Police

Develop a de-escalation approach to alcohol and drug related violent disorder.	Ongoing	Leeds City Council/ West Yorkshire Police
Work with statutory and non-statutory partners to ensure appropriate responses to drink spiking.	Ongoing	Leeds City Council/ West Yorkshire Police
Proactively record spiking incidents and develop appropriate responses.	Ongoing	West Yorkshire Police
Raise awareness of spiking, including the consequences for offenders.	Ongoing	Leeds City Council/ West Yorkshire Police
Fund a mobile treatment unit, in the city centre, during the weekends of the festive period/New Year.	2024/25	Leeds City Council

Outcome 4 – Reduce the impact of harm from drugs and alcohol on children, young people and families

Outcome 4.1 – Ensure children and young people are informed about the potential harms of drugs and alcohol

Drug and alcohol education in Leeds to be delivered as part of mandatory health education in all schools.	Ongoing	Health and Wellbeing Service/ West Yorkshire Police (Safer Schools officers)
Vulnerable young people to receive targeted input and information from services.	2023/24	Forward Leeds
Safer Schools officers to work effectively with young people to minimise harm from use of drugs and alcohol.	2023/24	West Yorkshire Police
All young people in Leeds to have access to information about the potential harms of drugs and alcohol.	Ongoing	Leeds City Council/ Forward Leeds

Outcome 4.2 – Protect children and young people and prevent harm by supporting parents / carers into effective treatment

Referral processes to the commissioned drug and alcohol service (and other services, e.g. Early Help) for parental support will be clear and incorporated into the care pathways of key service providers.	2023/24	Forward Leeds/ Children and Young People's Drug and Alcohol Partnership Group
Effective measures in place to reduce the number of children coming into care through the family court due to parental substance use.	2023/24	BARCA/ Forward Leeds

Parents accessing drug and alcohol treatment services to feel well supported and able to reduce the impact of their substance use on their children.	Ongoing	Forward Leeds
The commissioned drug and alcohol service's Safeguarding group to undertake an annual audit of those in the service who have children living with them and share it with Children and Young People's Drugs and Alcohol Partnership Group.	2023/24 first audit due, then ongoing	Forward Leeds
Family Plus to carry out tailored support work with families who have new-born babies.	2023/24	Forward Leeds
Hidden harm training to be made available to all commissioned drug and alcohol service staff.	2024	Forward Leeds/ Early Help
Professionals working with families in Leeds to feel confident and informed to have better conversations with families about the potential harms of parental drug and alcohol use.	Ongoing	Early Help/ Leeds City Council/ Forward Leeds/ Children's Services

Outcome 4.3 – Protect children and young people - including addressing the impact of drugs and alcohol on Child Sexual Exploitation (CSE)/Child Criminal Exploitation (CCE)/domestic violence and abuse (DVA)/anti-social behaviour (ASB)

Children and young people experiencing CSE, CCE or DVA will be identified and offered support.	Ongoing	Safe Project/ Youth Justice Service/ Forward Leeds/ Youth Service
Ensure young people who are using drugs and/or alcohol, and experiencing domestic violence and abuse (or are at risk of domestic violence and abuse), can access appropriate support from the commissioned drug and alcohol service and Leeds Domestic Violence Service (LDVS).	Ongoing	Forward Leeds/ LDVS/ Children and Young People's Drugs and Alcohol Partnership Group
Ensure the wider workforce is informed about the way in which CCE is embedded into the drug trade in Leeds.	2023/24	West Yorkshire Police
Implement recommendations arising from the Ofsted inspection of Children's Services (March 2022).	2023/24	Children and Young People's Drugs and Alcohol Partnership Group

Outcome 4.4 – Ensure children and young people are supported to access services for their drug and/or alcohol use

Monitor, review and circulate to partners, data relating to young people’s drug and alcohol use, making recommendations for further analysis.	Ongoing	Forward Leeds
Schools to have access to a citywide protocol on managing incidents involving possession of substances/intoxication.	2023/24	West Yorkshire Police/ Forward Leeds
Youth panel YJS and police will maximise options to divert out of criminal justice system, if substance use identified and referred to the commissioned drug and alcohol service.	Ongoing	Youth Justice Service/ West Yorkshire Police
Increase the number of referrals into treatment for young people being released from secure settings.	2023/24 Establish a baseline	Youth Justice Service/ Forward Leeds

Outcome 4.5 Respond to digital threats and opportunities

Identify ways to achieve data on how prevalent digital purchasing of drugs is for children and young people.	2023/24	West Yorkshire Police/ Leeds City Council
Generate insight into digital marketing of drugs to children and young people in Leeds.	2023/24	Leeds City Council
Explore ways of engaging young people in digital services through hybrid treatment offers.	2023/24 Ongoing	Forward Leeds

Appendix 2 – Alignment of Strategic Outcomes to National Outcome Measures and publicly available datasets

Please note that the Draft Leeds Drug and Alcohol Strategy is a live document under current consultation and therefore local strategic outcomes are subject to change.

Leeds’ performance is measured against the National Combating [sic] Drugs Strategic Outcomes Framework. This uses a range of national data sources to measure performance against indicators.

There is publicly available national treatment and recovery data for both drugs and alcohol. Fingertips provides public access to performance measures for alcohol and drugs by selecting Local Alcohol Profiles for England for alcohol or by using the keyword ‘drug’ in the search bar of Fingertips. The National Drug Treatment Monitoring Service (NDTMS) has a publicly available platform for high level measures for adults and for under 18s. Local teams have log in details for restricted data where more granulated data is stored.

Leeds Drug & Alcohol Partnership Board are developing local dashboards to monitor performance against chosen indicators which are reported to the Board.

There are limitations on all data sets – national and local – such as data currency and data quality. National publicly available data is unrestricted but not as agile in showing changes as local data.

- [National Combating Drugs Outcomes Framework: supporting metrics and technical guidance \(publishing.service.gov.uk\)](https://publishing.service.gov.uk)
- [Public health profiles - OHID \(phe.org.uk\)](https://phe.org.uk)
- [Local Alcohol Profiles for England - OHID \(phe.org.uk\)](https://phe.org.uk)
- [NDTMS - Viewit - Young People](https://www.ndtms.gov.uk/viewit)
- [NDTMS - Home](https://www.ndtms.gov.uk)

The table below shows how local Draft strategic outcomes map onto existing (or in development) national strategic outcomes and other national measures – for bespoke local strategic outcomes, local measures will be sought or developed. Please note, this comparison is provided for illustrative purposes and is not intended to be comprehensive.

Leeds Draft Strategic Outcome	National Combating Drugs Strategic Outcomes Framework	National Measures (for all measures please see link – this is an illustrative sample)	National data sources
Outcome 1: Fewer people misuse drugs and/or alcohol, and where people do use they make better, safer, and more informed choices	Strategic outcome 1: Reducing drug use Strategic outcome 3: Reducing drug-related deaths and harm	Proportion of individuals using drugs in the last year Prevalence* of opiate and crack use Prevalence* of alcohol dependency Alcohol dependence prevalence* in England. Smoking, drinking and drug use among young people in England Homeless with a drug dependency need	Crime Survey for England and Wales, Office for National Statistics. Official statutory homelessness statistics.

<p><i>Outcome 1.1</i> – Increase awareness of drug and alcohol issues</p>	<p>Local measures to be identified</p>		
<p><i>Outcome 1.2</i> – Ensure the availability of high quality harm reduction services</p>	<p>Strategic outcome 3: Reducing drug-related deaths and harm</p>	<p>Availability of Needle and Syringe programmes (national outcome to be developed)</p> <p>Persons entering drug misuse treatment - Percentage of eligible persons completing a course of hepatitis B vaccination</p> <p>Persons in drug misuse treatment who inject drugs - Percentage of eligible persons who have received a hepatitis C test</p> <p>HIV late diagnosis in people who inject drugs first diagnosed with HIV in the UK</p> <p>Hospital admissions for drug misuse/alcohol admissions</p> <p>Hepatitis C prevalence in people who inject drugs</p>	<p>National Combating Drugs Outcome Framework development area</p> <p>OHID, Fingertips</p> <p>NHS Digital</p> <p>Unlinked anonymous monitoring survey of HIV and viral hepatitis among people who inject drugs</p>
<p><i>Outcome 1.3</i> – Reduce drug and alcohol related death</p>	<p>Strategic outcome 3: Reducing drug-related deaths and harm</p>	<p>Deaths from drug misuse (persons, males, females*) Deaths in drug treatment, mortality ratio</p> <p>Alcohol related mortality, alcohol specific mortality, under 75 mortality from liver disease, mortality from chronic liver disease, potential years of life lost due to alcohol related conditions male and female*</p>	<p>Deaths related to drug poisoning, England and Wales.</p> <p>Fingertips, Local Alcohol Profiles for England on Fingertips</p>
<p>Outcome 2: Increase in the proportion of people recovering from drug and/or alcohol misuse</p>	<p>Intermediate outcome 3: Improving drug recovery outcomes</p>	<p>Treatment progress</p>	<p>OHID</p>
<p><i>Outcome 2.1</i> – Ensure treatment services are effective, high quality and responsive to need</p>	<p>Intermediate outcome 3: Improving drug recovery outcomes</p>	<p>Treatment progress Unmet need for OCU treatment Unmet need for alcohol treatment Care Quality Commission rating</p>	<p>OHID</p> <p>Care Quality Commission</p>

<i>Outcome 2.2</i> – Increase the capacity and competency of the workforce		Workforce Census (annual) Workforce Competency Framework	Drug and Alcohol Treatment and Recovery Workforce Programme Health Education England (hee.nhs.uk) Annual Workforce Census, Workforce Plan, Workforce Competency Framework building on Drug and Alcohol National Occupational Standards (DANOS) Drugs and alcohol national occupational standards (DANOS): guide. - Drugs and Alcohol
<i>Outcome 2.3</i> – Ensure effective pathways and outreach provision is in place to support drug and alcohol users to access the support they need	Intermediate outcome 2: Increasing engagement in drug treatment	Numbers in treatment Prison continuity of care Community sentence treatment requirements Unmet need for OCU treatment Unmet need for alcohol treatment Number in prison treatment	Alcohol and drug treatment statistics: adults and young people Alcohol and drug treatment in secure settings Offender management statistics OHID.
<i>Outcome 2.4</i> – Provide a wide and varied number of options to promote and support recovery	Intermediate outcome 3: Improving drug recovery outcomes	Treatment progress	OHID
Outcome 3: Reduce crime and disorder associated with drug and/or alcohol misuse	Strategic outcome 2: Reducing drug-related crime	Drug-related homicide Neighbourhood crime Proven reoffending Trafficking and possession Hospital admissions for assault by sharp object	Homicide in England and Wales. Crime Survey for England and Wales. Proven reoffending statistics Monthly hospital admissions for assault by sharp object
<i>Outcome 3.1</i> – Tackle serious and organised crime, including county lines	Intermediate outcome 1: Reducing drug supply	Number of county lines closed Organised crime group disruptions Number and volume of drug seizures National Referral Mechanism referrals (Modern Slavery)	Home Office National Crime Agency HMPPS annual digest. Modern slavery National Referral Mechanism
<i>Outcome 3.2</i> – Reduce offending and antisocial behaviour associated with drug and alcohol use and improve outcomes for offenders	Strategic outcome 2: Reducing drug-related crime	Community sentence treatment requirements Number in prison treatment Prison continuity of care	Data development National Combating Drugs Outcome Framework – e.g. number of crimes that are drug related

<p><i>Outcome 3.3</i> – Reduce the availability and harm caused by illicit drugs and the inappropriate availability of alcohol</p>	<p>Local measures to be identified</p>		
<p>Outcome 4: Reduce the impact of harm from drugs and alcohol on children, young people and families</p>		<p>Acceptability of drug use in children</p> <p>Cessation or change in cannabis use in young people</p> <p>Cessation of high risk drinking in young people</p> <p>Cessation of other drug use in young people</p> <p>Hospital admissions for substance misuse (young people)</p> <p>Parental and family interventions delivered</p> <p>Children in need with drugs as an assessed factor</p> <p>Drug misuse in early pregnancy</p>	
<p><i>Outcome 4.1</i> – Ensure children and young people are informed about the potential harms of drugs and alcohol</p>	<p>Strategic outcome 1: Reducing drug use</p> <p>Intermediate outcome 3: Improving drug recovery outcomes</p>	<p>Acceptability of drug use in children</p> <p>Cessation or change in cannabis use in young people</p> <p>Cessation of high risk drinking in young people</p> <p>Cessation of other drug use in young people</p> <p>Hospital admissions for substance misuse (young people)</p>	<p>Smoking, drinking and drug use among young people in England</p> <p>OHID</p>
<p><i>Outcome 4.2</i> - Protect children and young people and prevent harm by supporting parents / carers into effective treatment</p>	<p>Intermediate outcome 3: Improving drug recovery outcomes</p>	<p>Parental and family interventions delivered</p> <p>Children in need with drugs as an assessed factor</p> <p>Drug misuse in early pregnancy* Drinking in early pregnancy</p>	<p>OHID</p> <p>Characteristics of children in need</p> <p>OHID Fingertips</p>

<p><i>Outcome 4.3</i> – Protect children and young people - including addressing the impact of drugs and alcohol on Child Sexual Exploitation (CSE)/Child Criminal Exploitation (CCE)/domestic violence and abuse (DVA)/anti-social behaviour (ASB)</p>	<p>Local measures to be identified</p>		
<p><i>Outcome 4.4</i> – Ensure children and young people are supported to access services for their drug and/or alcohol use</p>		<p>Permanent exclusions and suspensions – drug and alcohol related</p> <p>Cessation or change in cannabis use in young people</p> <p>Cessation of high risk drinking in young people</p> <p>Cessation of other drug use in young people</p> <p>Hospital admissions for substance misuse (young people)</p>	<p>Permanent exclusions and suspensions in England.</p> <p>OHID</p>
<p><i>Outcome 4.5</i> – Responding to digital threats and opportunities</p>	<p>Local measures to be identified</p>		

*National measure and choice to use prevalence not incidence

* National measure collects data on biological sex

* Foetal alcohol spectrum disorder data is not collected nationally [Fetal alcohol spectrum disorder: health needs assessment - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/consultations/fetal-alcohol-spectrum-disorder-health-needs-assessment)